

REPORTING AND RECORDING RACIST INCIDENTS IN SCHOOL GUIDELINES

Policy adopted by the Governing Body of The Wordsley School		
Date adopted by the Governing Body		
Signed by the Chair of Governors		



Standing Operating Procedures for: Safeguarding – Reporting and Recording Racist Incidents and Complaints in Schools

Author	Equality & Diversity Management Board
Date	April 2013
Review Date	April 2014

CONTENTS

No.		Page
1.	Purpose	4
2.	Background	4
3.	Definitions of a Racist Incident	4
4.	Types of Racist Behaviour	5
5.	Process	6
6.	Support	7
7.	Report form and Community Tension	7
8.	Responses to Racist Behaviour	7
9.	Data / Information	8
10.	How Data is used	8
11.	Data Protection and Processing of Racist Incidents Reports	9
	APPENDIX 1	
	Part (a) - Incident Report Form	12
	Part (b) - Additional Information	13
	Part (c) - Personal Details of Victim	14
	Part (d) - Consent Form (Victim)	15
	Part (d) - Consent Form (Perpetrator)	16
	Part (a) - Completed Example	17

1. Purpose

This procedure is intended to:

- Support and contribute to our overall activities to keep all children and young people safe
- Provide staff (whoever receives the complaint or allegation) within schools with a procedure for reporting and recording racist incidents and / or complaints involving young people and their families (i.e. service users)

NOTE:

- Racist incidents and / or complaints that are perpetrated by **employees** will be managed through the appropriate HR procedures (Dudley MBC or as adopted by schools).
- Separate procedures exist for the Directorate: "Safeguarding Reporting and Recording Racist Incidents and Complaints in Directorate of Children's Services, Alternative Provision and Other Settings".

2. Background

Although there is no statutory requirement to record and report, many Local Authorities and Schools, including Academies, agree with the Equality & Human Rights Commission (EHRC) findings of March 2011 that recording and reporting all racist incidents is good practice and are continuing with the systems that have been put in place and developed since the Stephen Lawrence Inquiry report in 1999.

Moreover in relation to education settings inspected by Foisted, the new inspection framework that came into effect on 1 January 2012, and was then slightly revised for September 2012, is wholly clear that inspectors expect schools to keep detailed records not only of racist incidents but also of all prejudice related incidents. This expectation is underpinned legally by Section 149 of the Equality Act 2010. Ultimately the approach directly contributes to and underpins the safeguarding agenda.

3. Definition of a Racist Incident

The definition of a racist incident that should be used by all Schools / Settings / Agencies is that recommended by the report of the Stephen Lawrence Inquiry:

"A racist incident is any incident which is perceived to be racist by the victim of any other person" which "in general terms, consists of conduct of words or practices which advantage or disadvantage people because of their colour, culture or ethnic origin". The term "Racist Incident" includes crimes and non-crimes in policing terms. Both must be reported, recorded and investigated with equal commitment. The use of the above definition ensures that all possible racist incidents are investigated and appropriate action taken. It does not mean that every incident perceived racist by the victim, or any other person, is adjudged to be racist, only that it is investigated objectively as if it were.

Recording racist incidents under this definition should capture all incidents with a racist element, including low-level harassment and those incidents that are not identifiable offences. The rationale for this is that recording all such incidents allows the Police and other agencies to identify tension indicators early on which can be used to prevent further incidents or crimes or can provide useful information if the incident later escalates to the level of crime. The aim is to identify underlying trends and build up a picture of racism in the local area.

4. Types of Racist Behaviour

Given the far reaching implications of racist behaviour and the broad scope of the revised definition, it is important that underlying attitudes and values are confronted, as well as actual incidents. It should be made clear to all involved that racist incidents are considered both criminal law and through statutory guidance far more serious than similar incidents where there is no racial motivation.

Find below an initial categorisation of racist behaviour:

- Derogatory name calling, insults, racist jokes and language
- Racist graffiti
- Incitement of others to behave in a racist way
- Physical assault against a person or group because of colour, race and / or ethnicity
- Provocative behaviour such as wearing racist badges or insignia#
- Bringing racist materials such as leaflets, comics, magazines or computer software into school or the workplace
- Using Directorate / school computer systems to access and / or distribute racist material
- Verbal abuse and threats
- Racist comments in the course of discussions in formal and informal settings
- Attempting to recruit people to racist organisations and groups
- Ridicule of an individual for cultural or religious differences e.g. food, music, dress, worship patterns etc.
- Refusal to cooperate with others because of their racial or ethnic origins

5. Process

5.1 Reasons for Recording Racist Incidents

Every racist incident should be recorded, however minor. This is to enable the school and Dudley MBC to:

- Monitor the frequent of such incidents
- Offer support to ensure that the Local Authority is fulfilling its legal obligations under Race Relations legislation
- Promote good relations for all
- Identify indicators of community tension

5.2 When to record the Incident

The procedures apply to incidents that are alleged to have happened or were observed on or off the premises (include trips and visits that take place while children and young people are under the supervision of the school) that involve:

- Child / young person to child / young person
- Child / young person to any other adult (except for member of staff) or vice versa
- Child / young person to a member of staff

NOTE:

The complainant may report the incident to another member of staff not directly connected to the school in which the incident was alleged to have taken place. Where this occurs the **receiver** of the complaint should complete the appropriate report forms and on to the responsible setting.

5.3 Where and how to record the Incident

Incidents should be recorded as soon as possible after the event or observed behavior. For the majority of incidents the **single sheet** report form at **Appendix 1 Part (a)** will be sufficient; this is considered to be the minimum information required.

The form should be completed by a member of staff. They may be a person to whom the incident has been reported (this could be a person who does not work at the school where the alleged incident occurred); a person with designated responsibility for recording racist incidents; an observer of the incident, or the victim / complainant.

Appendix 1 Part B & C is a format for schools to use for to record more detail of the incident, any investigation, the response to it and outcome (for example in a school the incident may result in a fixed term or permanent exclusion).

6. Support

Incidents may occur where additional guidance and / or support to investigate or manage the issue is seen as necessary.

- Contact HR for incidents and / or complaints that are perpetrated by employees
- Contact the Assistant Director, Quality & Partnerships, initially for all other cases

7. Report Form and Community Tension

Local Authorities are required to monitor the communities they serve for signs of unrest that could lead to tensions within or between different communities. It is expected that as a result of this monitoring early interventions can be initiated giving communities the support they need to avoid minor tensions developing into serious unrest.

Early recognition of tension indicators is crucial to building capacity of Local Authority led Community Partnerships to deliver this support. Schools may sometimes be aware of early indications of increased local tension. Through the process of reporting possible tensions arising out of racist incidents or, perhaps, causing them, schools can contribute to this endeavour which will be of benefit to the whole of the community.

The reporting form (**Appendix 1 Part (a)**) allows schools to note concerns they may have about the effect the incident (and in some cases the reporting of) which may have on community relations or to report whether the incident may result from existing community tensions.

If you have any concerns about heightened community tension you should contact the Assistant Director for Quality and Partnerships or the Director of Children's Services without delay so that your concerns can be considered in the wider community context by the Council and its partners and statutory reports about community tension can be submitted as required.

8. Responses to Racist Behaviour

All relevant policies within schools should make it absolutely clear that racist behavior is unacceptable. The policies should be explicit and widely known to staff, parents and pupils in schools.

It should be understood what incidents are covered by the policies and the options (consequences / sanctions) available to support managing behavior. It should be recognised that victims and perpetrators may need pastoral support and counselling. Any approach to addressing racist incidents must begin from the perspective of the protecting the safety of the victim as the highest priority.

9. Data / Information (suggested format)

9.1

The minimum recording requirements are set out in Appendix 1 (a); this form should be retained by the school.

9.2

Schools are asked to report on a termly basis, to the Directorate of Children's Services, the **numbers** of incidents that have been reported. **Nil returns are required.**

9.3

Returns should be made by email to <u>EandD.CS@dudley.gov.uk</u> providing the following information:

- Name of the school
- Term e.g. Summer Term
- Number of incidents
- Number of incidents referred for support, police etc.

9.4

Appendix 1 (b) provides for more detail to be recorded about the incident, for example if an investigation is seen as necessary, the action taken as a result and the outcome. All completed forms should be appropriately retained in the school.

10. How is Data used

(i) By the Local Authority

Racist incidents are not recorded only to provide statistics at a local level and beyond. The intelligence that is gathered supports the Local Authority in developing and improving its approach to safety and safeguarding by:

- Identifying areas of concern
- Developing preventative measures
- Contributing to multi-agency monitoring
- Providing a geographical context
- Contributing to future Equalities Strategy and Policy
- Focussing resources on greatest area of need
 The information is collated to provide a holistic picture and will not name individual schools. It will be available in the annual review of the Directorate's Equality and Diversity Policy.
- (ii) By the school for example in providing evidence related to:
 - Assessment of behaviour and respect for others
 - Safety and Safeguarding
 - Effectiveness of actions to prevent such incidents / behaviour This list is not exhaustive

11. Data Protection and Processing of Racist Incidents Reports

11.1 Statistical Information

Information provided to the Local Authority on a termly basis (section 7) is purely statistical information and therefore there are no data protection implications.

11.2 Sharing Information Personal Information

Where the school decide that further support / guidance is needed from another Organisation e.g. Directorate of Children's Services, Police; this will involve the sharing

of sensitive personal information as defined by the Data Protection Act 1998.

When sharing sensitive personal information at least one criteria of schedule 2 and 3 of the Data Protection Act needs to be met. This means that you either need to have:

- Explicit consent of the data subject OR
- be able to demonstrate on a lawful basis to share information

There are a number of different legislation and guidance which support the sharing of information across organisations which are detailed below. However, it is always good practice to obtain explicit consent before sharing any information. Refer to appendices (b) / (c) / (d) if there is a need to seek further support with the incident.

- Section 10 of the Children Act 2004 provides statutory guidance for agencies covered by the duty to cooperate to improve wellbeing of children

- Section 11 of the Children Act 2004 provides statutory guidance on the duty to safeguard and promote welfare of children
- Working Together to Safeguard Children sets out how organisations and individuals should work together to safeguard and promote the welfare of children
- The Education and Inspections Act 2006 sets out the duty to promote the wellbeing of pupils to Governing Bodies of maintained schools
- The Crime and Disorder Act 1998 sets out the power of any organisation to share information with relevant authorities for the purposes of preventing crime and disorder

Further guidance on information sharing is available on the <u>Dudley Safeguarding</u> <u>Children Board</u> website.

Guidance from the Government for services on sharing information relating to children is available on the <u>Department of Education</u> website.

11.3 Consent

A young person aged 12 or above is generally considered mature enough to make a decision regarding providing consent.

However, considering the type of organisations information will be shared with, and the potential consequences, then for young people between the ages of 12 and 16, **both** the **young person** and **parental consent** must be obtained, refer to **appendices (c) / (d) / (e).**

There will be some circumstances where you should not seek consent, for example where to do so would:

- Place a child or young person at increased risk of significant harm
- Place an adult at risk of serious harm, or
- Prejudice the prevention or detection of a serious crime, or
- Lead to unjustified delay in making enquiries about allegations of serious harm

APPENDIX 1 Part (a): INCIDENT REPORT FORM

Reporting Centre	(e.g. Youth Centre / So	chool / Children's					
Centre etc)							
Date / Time							
Location / Activity	(where incident occu	rred					
Victim / Complaina	ant		Alleged Perpetrato	Dr			
Pupil / Service User	r		Pupil / Service User	r			
Outside person(s) in	ncl. Parents		Outside person(s) incl. Parents				
Employee including	school staff		Employee including	Employee including school staff			
Unknown			Unknown				
Ethnic Group (Vict	tim / Complainant)		Ethnic Group (Alle	ged Perpetrator)			
White	Mixed / Multiple	Asian / Asian			Asian / Asian		
	Ethnic Groups	British		Ethnic Groups	British		
British	White & Black Caribbean	Indian	British	White & Black Caribbean	Indian		
Irish	White & Black African	Pakistani	Irish	White & Black African	Pakistani		
Gypsy / Traveller	White & Asian	Bangladeshi	Gypsy / Traveller	White & Asian	Bangladeshi		
Any other white background please state	Any other multiple ethnic background please state	Chinese	Any other white background please state	Any other multiple ethnic background please state	Chinese		
		Any other Asian background please state			Any other Asian background please state		
Black / African / Other Ethnic		Prefer not to	Black / African /	Other Ethnic	Prefer not to say		
Caribbean / Black	Groups	say	Caribbean / Black	Groups			
Caribbean	Arab	1	Caribbean	Arab			
African Caribbean	Yemeni	+ +	African Caribbean	Yemeni			
Any other Black	Any other	+ +	Any other Black	Any other			
/ Caribbean /	ethnic group		/ Caribbean /	ethnic group			
African	please state		African	please state			
background			background	Freedo otato			
please state			please state				
Male	Female	Age	Male	Female	Age		

APPENDIX 1 Part (a): INCIDENT REPORT

Nature of Incident	Action Taken			
Use of racist language	Response led by senior staff member			
Ridicule / name calling / ostracism	Parent / Carer involved (of victim)			
Racist Graffiti	Parent / Carer involved (of alleged perpetrator)			
Verbal abuse and / or threats	Police or other agency notified			
Violent behaviour and / or assault	The victim has made previous complaints			
Possession / distribution of racist material	Repeated allegation against perpetrator			

Community tension monitoring indicators

If you think this incident could lead to or result from increased tension in the community please give brief details and follow the procedure outlined in paragraph 7 of the procedures

Further Comments if appropriate

Signed:	Date:
Job Title:	

APPENDIX 1 Part (b): ADDITIONAL INFORMATION

Further details about the incident, including results of investigations

Action taken in response to the incident and final outcome

APPENDIX 1 Part (b): ADDITIONAL INFORMATION

Personal Details of Victim

Name:

(School / Workplace or Address)

Language Spoken:

Religion:

Occupation:

External Agency Involvement:

(e.g. Police / Social Services / Race Equality Council / Housing Associations)

Contact Name / Telephone No:

Name:

(School / Workplace or Address)

Language Spoken:

Religion:

Occupation:

Details of previous racial incidents involving either of the person(s) named above:

To completed by the staff member filing report

School:

Name:

Signature:

Position Held:

Date of Report:

APPENDIX 1 Part (d): CONSENT FORM (VICTIM)

This page needs to be completed only if personal details about the victim are to be shared with other agencies

Na	m	^
ina		с.

Address:

This section should be read by or to the victim, and for children / young people 16 years and under, with the person(s) Parent / Guardian / Carer consent before a signature is requested

Information will be shared with Dudley Metropolitan Borough Council Directorates and if appropriate its Partners Including West Midlands Police, Dudley Centre for Equality and Diversity, Dudley Victim Support and other Agencies deemed appropriate.

Information will be shared in order to:

- Preventing and detecting racist incidents and crimes
- Provision of specialist support to victim and or perpetrator

DECLARATION

I give permission for my personal details to be shared, if necessary, with the following Agencies for the sole purpose of preventing and detecting racist incidents and crimes; Dudley Council Departments; West Midlands Police; Dudley Centre for Equality and Diversity; Victim Support; Other Partnership Agencies

*Parent / Guardian / Carer Signature:	Print Name:
Victim's Signature:	Print Name:

*Parent / Guardian / Carer Signature:	Print Name:

*Delete as appropriate

APPENDIX 1 Part (d): CONSENT FORM (PERPETRATOR)

This page needs to be completed only if personal details about the perpetrator are to be shared with other agencies

Name:

Address:

This section should be read by or to the perpetrator, and for children / young people 16 years and under, with the person(s) Parent / Guardian / Carer consent before a signature is requested

Information will be shared with Dudley Metropolitan Borough Council Directorates and if appropriate its Partners Including West Midlands Police, Dudley Centre for Equality and Diversity, Dudley Victim Support and other Agencies deemed appropriate.

Information will be shared in order to:

- Preventing and detecting racist incidents and crimes
- Provision of specialist support to victim and or perpetrator

DECLARATION

I give permission for my personal details to be shared, if necessary, with the following Agencies for the sole purpose of preventing and detecting racist incidents and crimes; Dudley Council Departments; West Midlands Police; Dudley Centre for Equality and Diversity; Victim Support; Other Partnership Agencies

*Paront / Guardian / Caror Signaturo	Brint Name:
Perpetrators Signature:	Print Name:

*	Parent / Guardian / Carer Signature:	Print Name:

*Delete as appropriate

APPENDIX 1 Part (a): COMPLETED EXAMPLE

(e.g. Youth Centre / S	chool / Children'	s	Xxxx School				
Date / Time				Friday 3 rd November 2012 between 12.30 – 12.45			
where incident occu	urred						
1					•		
ant			Alleged Perpetrate	or			
r		x	Pupil / Service Use	er			x
ncl. Parents			Outside person(s) incl. Parents				
school staff			Employee including school staff				
			Unknown				
tim / Complainant)			Ethnic Group (Alle	ege	d Perpetrator)		
Mixed / Multiple	Asian / Asiar	n	White		Mixed / Multiple	Asian / Asian	
Ethnic Groups	British				Ethnic Groups	British	
White & Black	Indian	x	British		White & Black	Indian	x
Caribbean					Caribbean		
White & Black	Pakistani		Irish		White & Black	Pakistani	
African					African		
White & Asian	Bangladeshi		Gypsy /		White & Asian	Bangladeshi	
			Traveller				
Any other	Chinese		Any other white		Any other	Chinese	
multiple ethnic			background		multiple ethnic		
background			please state		background		
please state					please state		
	Any other					Any other	
	Asian						
	background						
	-					-	
Black / African / Other Ethnic			Black / African /		Other Ethnic	Prefer not to s	ay
Groups	say		Caribbean / Black	bbean / Black Groups			
			Caribbean				
Arab			African		Arab		
Yemeni			Caribbean		Yemeni		
Any other			Any other Black		Any other		
ethnic group			/ Caribbean /		ethnic group		
please state			African		please state		
			background				
			please state				
Female	Age	1	Male		Female	Age	
	ant r ncl. Parents g school staff tim / Complainant) tim / Complainant) Ethnic Groups White & Black Caribbean White & Black Caribbean White & Asian White & Asian Any other multiple ethnic background please state Other Ethnic Groups Arab Yemeni Any other question multiple ethnic background please state	w(where incident occurred ant r ncl. Parents g school staff im / Complainant) Mixed / Multiple Asian / Asian Bittish White & Black Caribbean White & Black African White & Asian Any other multiple ethnic background please state please state Any other Any other Any other Any other Any other Missed state Any other Please state Any other Asian background please state Prefer not to say Arab Any other Any other and Any other Asian background please state Any other Any other Any other Any other	ant r r A r A r A r A r A r A r A r A r A	Image: state stat		Friday 3rd November 2012 between 12.30 - School playground during lunchtime ant Alleged Perpetrator r Alleged Perpetrator ground during lunchtime ant Alleged Perpetrator ground during lunchtime Imployee including school staff Mixed / Multiple Asian / Asian Mixed / Multiple British White & Black Caribbean White & Black Any other Mixed / Multiple White & Black Asian / Asian White & Black Pakistani Irish White & Black African Pakistani Irish African African My other Chinese Any other white Any other Multiple ethnic background please state Prefer not to Black / African / Caribbean Say Caribbean	Friday 3 rd November 2012 between 12.30 – 12.45 Friday 3 rd November 2012 between 12.30 – 12.45 School playground during lunchtime ant Alleged Perpetrator r Alleged Perpetrator Ind. Parents Outside person(s) ind. Parents Imployee including school staff Unknown Ethnic Group Reventor) Mixed / Multiple British White & Black Caribbean Mixed / Multiple Asian / Asian / Sain / Sain / Asian Mixed / Multiple Caribbean White & Black Pakistani Mixed / Multiple Pakistani

APPENDIX 1 Part (a): COMPLETED EXAMPLE

Nature of Incident		Action Taken	
Use of racist language		Response led by senior staff member	х
Ridicule / name calling / ostracism	x	Parent / Carer involved (of victim)	
Racist Graffiti		Parent / Carer involved (of alleged perpetrator)	
Verbal abuse and / or threats		Police or other agency notified	
Violent behaviour and / or assault		The victim has made previous complaints	
Possession / distribution of racist material		Repeated allegation against perpetrator	

Community tension monitoring indicators

If you think this incident could lead to or result from increased tension in the community please give brief details and follow the procedure outlined in paragraph 7 of the procedures

Not appropriate for this incident

Further Comments if appropriate

Playground incident reported by Lunchtime Supervisor, where victim was seen as upset and approached. The child explained that she had been called names "xxxx" and "xxxx". Supervisor addressed the issue with alleged perpetrator; they had heard the words on television, they didn't know what they meant, child apologised. Incident reported to class teacher to monitor language, no further action required. Appendix 1 Part B & C applicable in this case.

Signed:	Date:
Job Title:	